

Message Text

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DRAFTED BY L/EB:PRTRIMBLE JO

APPROVED BY EB:JLKATZ

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FM SECSTATE WASHDC

TO AMEMBASSY PARIS IMMEDIATE

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E.O. 11652: N/A

TAGS: ENRG

SUBJECT: LETTER TO SENATOR JACKSON

FOR ENDERS FROM KATZ

FOLLOWING IS DRAFT OF LETTER TO SENATOR JACKSON.

BEGIN TEXT :

DEAR SENATOR JACKSON:

FOLLOWING UP OUR CONVERSATION OF LAST WEEK I WANT TO
ELABORATE ON THE CONCERN I EXPRESSED ABOUT THE TWO YEAR
LIMITATION ON THE AUTHORITY TO IMPLEMENT THE AGREEMENT ON
AN INTERNATIONAL ENERGY PROGRAM (THE IEP), AS CURRENTLY
SET FORTH IN S. 622.

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IN ORDER TO STRENGTHEN THE DETERRENT POTENTIAL OF THE

EMERGENCY PROGRAM OF THE IEP, WE URGED THAT THE COMMITMENT OF PARTICIPATING COUNTRIES EXTEND AT LEAST THROUGH NOVEMBER 18, 1977, AND THAT A COUNTRY BE ABLE TO WITHDRAW ONLY AFTER ONE YEAR'S NOTICE, THEREBY ASSURING THAT THE IEP WILL NOT BE A TRANSITORY EFFORT AND THAT MEMBERS WILL NOT BE ABLE TO WITHDRAW THEIR

COMMITMENTS PRECIPITOUSLY. THE IEP ALSO PROVIDES FOR A GENERAL REVIEW AFTER MAY 1, 1980. THROUGH THESE MEASURES WE HAVE ATTEMPTED TO BUILD A DURABLE COMMITMENT WHICH WILL GENUINELY STRENGTHEN THE ABILITY OF THE CONSUMING NATIONS TO DEAL WITH THE PRODUCERS.

THEREFORE, ALTHOUGH THE ADMINISTRATION CONTINUES TO SUPPORT THE EXTENSION OF LEGISLATIVE AUTHORITY FOR THE IEP THROUGH DECEMBER 31, 1985, SINCE THE IEP REMAINS IN FORCE BY ITS TERMS FOR 10 YEARS, WE BELIEVE THAT A REASONABLE COMPROMISE WOULD BE TO PROVIDE FOR AUTHORITY EXTENDING UNTIL SOME TIME SHORTLY AFTER THE GENERAL REVIEW OF THE IEP, E.G., DECEMBER 31, 1980. IN ANY EVENT, UNLESS THE AUTHORITY EXTENDS THROUGH NOVEMBER 18, 1978, THE UNITED STATES WOULD BE REQUIRED TO MAKE A FORMAL RESERVATION TO ITS PERMANENT ADHERENCE TO THE IEP. THIS WOULD HAVE UNFORTUNATE POLITICAL CONSEQUENCES.

IT WOULD UNDERMINE THE SOLID FRONT WHICH WE ARE ENDEAVORING TO CREATE, AND WOULD BE A PARTICULARLY UNFORTUNATE STEP SINCE IT HAS BEEN VIGOROUS UNITED STATES LEADERSHIP, COMMENCING WITH THE WASHINGTON ENERGY CONFERENCE IN 1974, WHICH HAS FORGED THE UNITY OF CONSUMER COUNTRIES WHICH NOW EXISTS. A U.S. RESERVATION WOULD LEAVE THE U.S. OPEN TO THE CRITICISM THAT IT HAS CHANGED ITS ATTITUDE TOWARD THE IEP, AND COULD HAMPER OUR ABILITY TO ACHIEVE OTHER NEGOTIATING OBJECTIVES IN THE ENERGY AREA.

WE HAVE PREPARED ALTERNATIVE VERSIONS OF DRAFT LANGUAGE TO ACHIEVE OUR OBJECTIVES, A COPY OF WHICH IS ENCLOSED. END TEXT.

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COPY OF ALTERNATIVE LANGUAGE WILL BE ENCLOSED WITH LETTER. INGERSOLL

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